

EMPOWERING
Law Enforcement
PROTECTING
America

“Terrific. Fantastic. Unforgettable. Informative. All these words describe my recent experience with the LEEP program.”

- Deputy Chief Larry Thompson, *Commander of Uniformed Services, U.S. Capitol Police*
(LEEP Participant)

THE LAW ENFORCEMENT EXCHANGE PROGRAM (LEEP)

“No experience in my life has had more of an impact on doing my job than going on the LEEP trip.”

- Chief Cathy Lanier, *Washington D.C. Police Department*
(LEEP Participant)

There are 700,000 law enforcement officers in the United States.

If properly trained and informed, local law enforcement can serve as the “eyes and ears” of the nation to prevent and best respond to terrorist attacks.

By virtue of their long experience, Israeli counter terrorism professionals have become the leading experts in the world.

The Law Enforcement Exchange Program (LEEP) was created in cooperation with the Israel National Police, the Israel Ministry of Internal Security, and the Israel Security Agency (Shin Bet) to support and strengthen American law enforcement counter terrorism practices.

Program Components

LEEP Trips to Israel: LEEP takes delegations of senior law enforcement executives to Israel to study methods and observe techniques used in preventing and reacting to acts of terrorism.

LEEP Conferences: LEEP sponsors conferences within the United States, bringing Israeli experts before much larger groups of law enforcement leaders.

Program Participants

Police Chiefs

Sheriffs

Senior Law Enforcement Executives

State Homeland Security Directors

State Police Commissioners

Federal Law Enforcement Leadership

“I can only hope I can adequately convey the many lessons I learned to Sheriffs throughout the country as well as to the people in Camden County... I have already responded to several speaking requests and eagerly look forward to sharing my observations and experiences.”

- Sheriff Michael W. McLaughlin, *Camden County, NJ*
(LEEP Participant)

LEEP TRIPS TO ISRAEL

“The Law Enforcement Exchange Program was the most beneficial educational experience in my thirty-five years of law enforcement. The briefings were high-quality material and on target for the 21st century issues facing American law enforcement.”

- Robert J. Bodisch, *Deputy Director, Office of Homeland Security, TX*
(LEEP Participant)

LEEP Participants Learn About the Methods to Defeat Terrorists

Terrorists continuously change their tactics in response to modifications in police procedures.

The Israeli Police have developed interdiction tactics aimed at successfully apprehending suicide bombers wearing or transporting dangerous explosives. These methods and guidelines enable them to physically subdue suicide bombers wearing explosives without suffering the detonation of the bomb.

For example, the Bomb Disposal Division of the Israel National Police developed countermeasures to thwart the exploding of bombs initiated by cell phones, a preferred method used by terrorists around the world.



A demonstration by the Israel National Police to visiting LEEP delegation (February, 2008) on how to subdue and apprehend a terrorist carrying explosive devices.



LEEP delegation visits Bomb Squad Headquarters of the Israel National Police to study methods used by suicide bombers to disguise explosives.

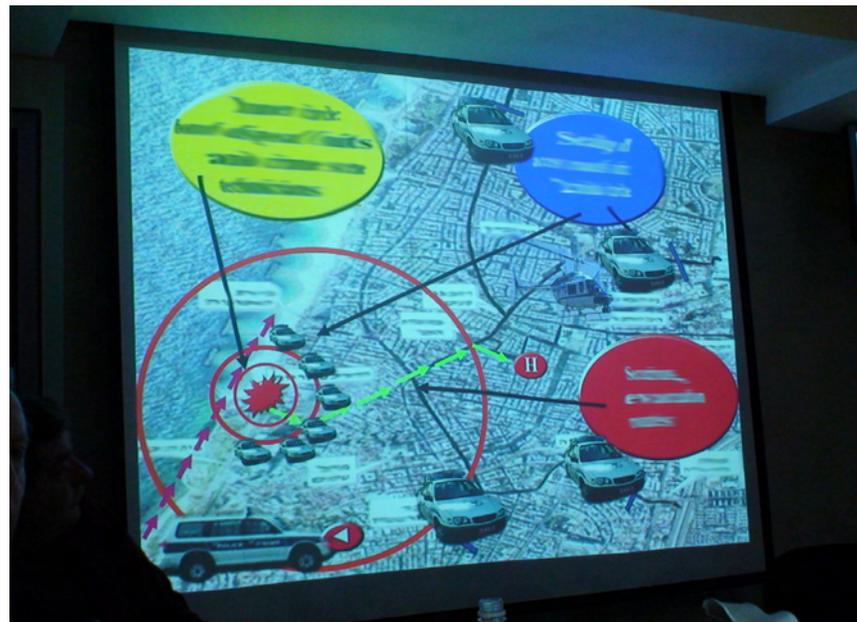
- a. A pair of exploding pants
- b. An explosive hidden in a guitar
- c. An exploding vest

LEEP Participants Learn How Intelligence Information on Terrorism is Gathered, Shared and Disseminated

The sharing of threat and intelligence information about terrorists, their organizations and their activities is the key to preventing attacks.

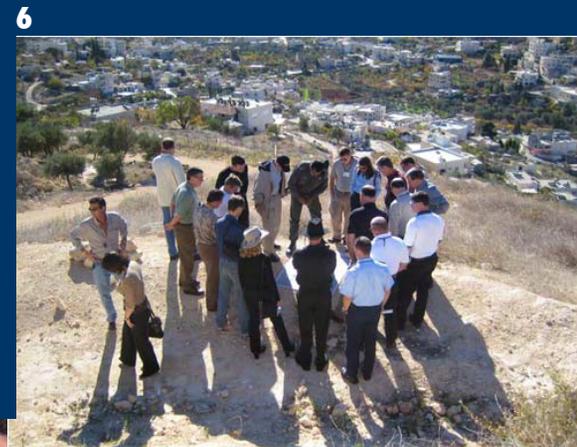
Although the scale is smaller in Israel, many of the issues and questions of structure are similar in the U.S. Both countries have multiple agencies with unique responsibilities.

LEEP Participants Learn How Israeli Agencies are Organized & Coordinated to React to Acts of Terrorism



Interagency coordination is one of the most important attributes of a successful counter terrorism policy, both in preventing terrorism by sharing intelligence, and responding to acts of terrorist violence.

LEEP Participants are Briefed by a Multitude of Israeli Counter Terrorism Units



1. The Israel National Police Headquarters 2. The Israeli Security Agency (Shin Bet) shares key counter terrorism procedures with LEEP delegation 3. Yoram Hessel, former Director of Global Affairs at the Mossad talks about intelligence sharing and source development. 4. The Jerusalem Police Department 5. Brig. Gen. Shaiké Horowitz, Police Advisor to Israeli Prime Minister National Security Committee 6. Outside of Jerusalem, an Israeli Border Guard commander briefs the group on border infiltration and security checkpoints.

LEEP Participants Observe the Range of Forensic Examinations Employed in Terrorism Related Investigations

Forensic evidence gathered as a result of fingerprint examinations, DNA samples, explosive residue, laboratory analysis of timing devices etc., is often a critical component in identifying the perpetrators of a terrorist act, as well as being utilized in criminal trials.

Forensic examinations provide valuable intelligence information. For example, some terrorist organizations develop “signature” characteristics in the type of explosive devices they utilize. This information can be developed through a forensic examination.

LEEP Participants Study Suicide Attack Sites



Dolphinarium: 1 June 2001
(21 dead, 120 wounded)

The terrorist detonated himself while standing in line to enter the disco.

The explosive charge contained a large number of metal objects – including balls and screws – designed to increase the extent of injuries.

Various Palestinian groups claimed responsibility for the attacks.



Mike's Place: 30 April 2003
(3 dead, over 50 wounded)

Security guard blocked the bomber, preventing him from entering the bar and causing further fatalities.

Perpetrator: Asif Muhammad Hanif (22), a British citizen.

Hamas and Fatah's Al Aqsa Martyrs Brigades claimed joint responsibility.

Israeli Security Agency and Israel National Police revealed that the bomb was hidden in a book.



Sderot

Over 4,000 rockets have been fired from Gaza toward Israel since the disengagement in August 2005. During the same period, 3500 mortar bombs hit Israel.

Since 2004, 11 Israelis were killed by rockets fired from the Gaza Strip. Among the dead are three toddlers and one youth.

LEEP delegation visited Sderot and examined the kassam rockets and mortar bombs that landed in Israel.

LEEP Participants Learn About the Structure, Ideology & Operations of Middle East Terrorist Groups

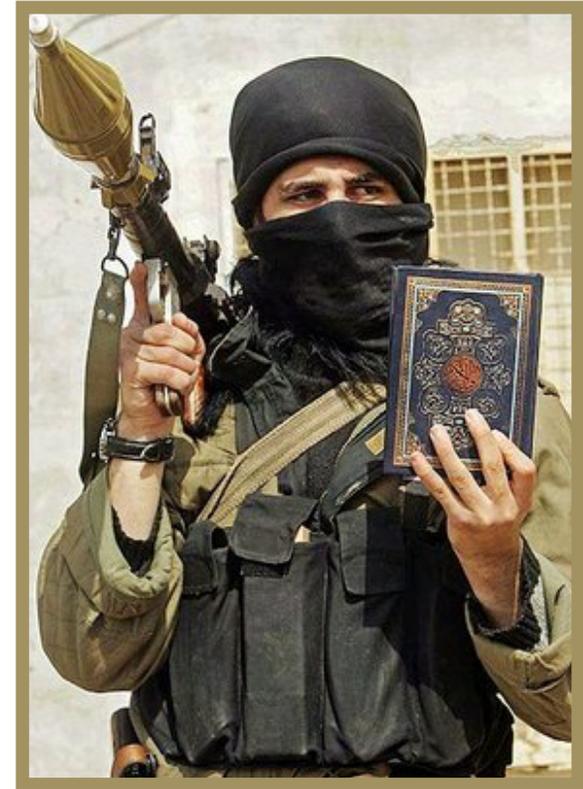
Middle East terrorist organizations, their motivation, characteristics, and ideology remain a mystery to large segments of the American population, including law enforcement. Understanding these components would undoubtedly aid police agencies in detecting activity characteristic of terrorists and terrorist organizations.



LEEP Delegation Learns about the Mindset of Suicide Bombers

How does one become a suicide bomber?

Together with their Israeli counterparts, the LEEP delegation gets inside the minds of suicide bombers.



“... the exchange has tremendous real-world application to prospective terrorist outcomes in the United States. The LEEP experience provides lessons learned that contribute to effective Homeland Security strategy planning and development.”

- Joseph C. Carter, *Massachusetts Bay Transportation Authority, Boston, MA; President, IACP*
(LEEP Participant)

LEEP Recognizes the Need for Better Cooperation between Private Security and Law Enforcement

LEEP participants are introduced to Israeli techniques for protecting large events and venues, such as malls, ballgames and concerts.

Paramount to this is close cooperation between private security and law enforcement.

LEEP Delegation Visits the Jerusalem Mall

“I think I need to do a much better job of embracing them [private security] and going after them, not waiting for them to knock on my door.”

- Chief Gil Kerlikowske, *Seattle Police Department, WA*
(LEEP Participant)



LEEP participants meet with Gideon Avrami, Director for the Jerusalem Mall. The delegation observes security measures and guidelines that keep shoppers safe. They are briefed about the armed guards patrolling the perimeter, car searches, metal detectors and how the private sector works hand-in-hand with the police.

Border Security

A secure border is an essential element of national security. Border security includes the entry and exit of people, as well as the screening of cargo.

“LEEP is providing an extremely valuable tool for American law enforcement executives to learn from our Israeli counterparts. I pray we never experience in America what Israel faces daily, but if we do, those that have been on these trips will be better prepared.”

- Chief Joe Polisar, *Chief of Police, Garden Grove Police Department, CA; President, IACP*

(LEEP Participant)

LEEP Participants Study How Israel Secures Its Borders



LEEP delegation studies Israeli approach to border security, including security-related technologies.

Interdiction



The Israel Border Police (MAGAV) demonstrates to LEEP delegation how they protect the border.

LEEP Delegation Visits Trauma Center at Hadassah Hospital

LEEP recognizes the need to better equip our emergency services to deal with injuries resulting from terror attacks.



LEEP Participants are briefed on medical responses to mass casualties by Dr. Avi Lieberman, Chief of Emergency Medicine at Hadassah Hospital in Jerusalem.



Examples of shrapnel removed from victims of terrorist attacks at the Trauma Unit of Hadassah Hospital in Jerusalem.

Since its creation, LEEP has benefited from the guidance and cooperation of leading American law enforcement organizations to include the **International Association of Chiefs of Police (IACP)**, the **Major County Sheriff's Association**, **Major City Chiefs Association (MCCA)** and the **Police Executive Research Forum (PERF)**.

LEEP has been commended by American law enforcement as a valuable, proactive and visionary approach in preparing our law enforcement executives for the future.

“I found the LEEP program to be extraordinary and invaluable in educating U.S. Law Enforcement regarding significant Homeland Security issues.”

- Director Kenneth Morckel, *Ohio Department of Public Safety, OH*
(LEEP Participant)

“This trip provided an inspirational insight into the brave men and women who fight terrorism in a very difficult environment. The courageous military, intelligence, and police professions in Israel have had great success despite the overwhelming odds against them. Their dedication, optimism, and even humor in the midst of ever present threats was more impressive than even their technology and tactics. I returned home with a notebook full of practical ideas to implement in my efforts to keep my jurisdiction safe. More importantly, I returned with role models in bravery and purpose that I hope to emulate.”

- Sheriff Bob Brooks, *Ventura County, CA*
(LEEP Participant)

“I would have to say that without reservation, this is my 36th year in federal law enforcement, and this is in fact the finest training initiative I’ve ever been a participant in.”

- Robert Finan, *Assistant Director U.S. Marshal’s Service*
(LEEP Participant)

“You’ve obviously have given us a lot to think about, a lot of best practices to go back and put into place. And I promise you that we’ll incorporate some of the great things that you’ve done here in the state of Alabama.”

- Director James Walker, *Department of Homeland Security, AL*
(LEEP Participant)

“The knowledge gleaned from observation and training during the LEEP trip prompted significant changes to the organizational structure of the New Jersey State Police and brought about the creation of the Homeland Security Branch. This Branch, comprising of nearly a thousand members of the State Police, now maintains a steady state of vigilance in New Jersey. It has strengthened our partnership with the New York City Police Department and permits us to deploy within our state in response to international terrorist events such as the Madrid bombing and worldwide threats by Hamas and Al Qaeda.”

- Colonel Joseph R. (Rick) Fuentes, *Superintendent, New Jersey State Police, NJ*
(LEEP Participant)

“... I acquired an enormous amount of information pertaining to counter terrorism. The Chicago Police Department will benefit greatly from this experience as a result of LEEP’s generosity.”

- First Deputy Superintendent Dana V. Starks, *Chicago Police Department, IL*
(LEEP Participant)

“There are countries out there and religious leaders and political leaders that wake up every day trying to kill Americans and trying to kill Israelis and others to be sure, so from that standpoint you carry that passion and reality back home.”

- Sheriff Jeff Wiley, *Ascension Parish, LA*
(LEEP Participant)

“I have brought back new ideas from Israel on how to protect the United States from future terrorist attacks. We have to be prepared for all types of things. It’s an extremely expensive endeavor. But how can we not afford to invest in it when the future of our country is at stake?”

- County Sheriff Patrick McGowan, *Hennepin County, MN, Chairman of the National Sheriff’s Association’s Weapons of Mass Destruction Committee; past President, Major County Sheriff’s Association*
(LEEP Participant)

“The wealth of information I learned from this trip will be extremely helpful in future Pennsylvania State Police activities pertaining to Homeland Security issues and intelligence-gathering tasks.”

- Colonel Jeffrey B. Miller, *Commissioner, Pennsylvania State Police, PA*
(LEEP Participant)

“It is impossible to fight trans-national crime which is terrorism, unilaterally. It is partnerships, the bonds that are being forged here, it is the cooperation around the globe that will ultimately allow us to prevail.”

- Anthony Placido, *Chief of Intelligence, Drug Enforcement Agency*
(LEEP Participant)

LEEP CONFERENCES IN THE U.S.

“I hope it never comes here, but if we are going to learn we need to learn from people who have already faced that experience. I watched people’s faces when they were rolling that film [teen suicide bomber] and not only were they watching, they were seriously taking some notes.”

- Sheriff Kevin Beary, *Orange County, FL*
(LEEP Participant)

Topics addressed in LEEP Conferences include:

- ✦ Suicide Bombings: Methodology and Responses
- ✦ Managing Coordinated Responses to Acts of Terrorism
- ✦ Identifying and Understanding the Global Enemy
- ✦ Secure Borders
- ✦ The Homegrown Threat
- ✦ The Mindset of the Suicide Bomber
- ✦ The Intelligence Process: Overview, Intel Sharing & Source Development
- ✦ The Relationship between Public Law Enforcement & Private Security
- ✦ The 21st Century Policeman – skills and training
- ✦ New Security Technologies
- ✦ Bioterrorism

**Since 2004, 12 regional LEEP conferences have been held in the U.S.,
with a total attendance of over 9,500 law enforcement officials.**

Austin, TX – 2008

Detroit, MI – 2008

Prince William County, VA – 2007

New York City, NY – 2007

Las Vegas, NV – 2006

Phoenix, AZ – 2006

Long Island, NY – 2005

Columbus, OH – 2005

Orlando, FL – 2004

Minneapolis, MN – 2004

Garden Grove, CA – 2004

Princeton, NJ – 2004



Presentation on "Response to Acts of Terrorism" in Minneapolis, MN in 2004.

Selected Presenters for LEEP Conferences in the United States:

General Shaike Horowitz, *Commander, Bomb Squad Unit, Israel National Police*

Commander Shmuel Zoltak, *Crisis Negotiation Unit, Israel National Police*

Yoram Hessel, *Director of Global Affairs, The Mossad (ret.)*

Brigadier General Amichai Shai, *Commander, International Crime Investigation Unit*

Major General Mickey Levy, *Commander, Jerusalem Police District*

“Rolli”, *Senior Officer, Israel Security Agency (Shin Bet)*

Gideon Avrami, *Director of Jerusalem Mall (IDF res.)*

Dr. Simon Perry, *Brigadier General (ret.), Commander Intelligence/Interrogation Unit,
Israel National Police*

Steven Pomerantz, *former Assistant Director, FBI; Associate Executive Director, JINSA*

Commander Zohar Dvir, *YAMAM Elite Special Operations Unit*

Commander Yaakov Preger, *Shefela Sub-District Bomb Squad, Israel National Police*

Major General David Tsur, *Commander, Tel-Aviv Police District*

Ami Tessler, *Senior Officer, Israel Security Agency (Shin Bet), Embassy of Israel*

Brigadier General Dov Lutzky, *Commander, Galilee Sub-District, Israel National Police*

LEEP Participants & References

February 2008

Chief Art Acevedo – Chief of Police, Austin Police Department, TX
Chief William Blair – Chief of Police, Toronto Police Department, Canada
Robert “Duke” Bodisch – Deputy Director, Office of Homeland Security, Office of the Governor, TX
Sheriff Michael Bouchard – Oakland County, MI
Sheriff Bob Brooks – Ventura County, CA
Thomas Cameron – Criminal Justice Bureau Chief, Office of the Attorney General, MI
Chief Mike Carroll – Chief of Police, West Goshen Township Police, PA; Second Vice President, IACP
Director John F. Clark – U.S. Marshals Service, Washington, D.C.
Major Rod Covington – Executive Services Detail, New York State Police, NY
Chief Joseph Chronister – Chief of Police, North Las Vegas Police Department, NV
Sheriff Paul Fitzgerald – Story County, Iowa; incoming national officer, Major County Sheriff’s Association
Assistant Administrator James M. Kasson – Chief Inspector, Drug Enforcement Agency, Washington, D.C.
Chief Gary Margolis, Chief of Police, UVM Police Services Commissioner, Commission on Accreditation for Law Enforcement Agencies; Chair, IACP Distance Learning Committee
Chief Mark Marshall – Chief of Police, Smithfield, VA; Third Vice President, IACP
Chief William McSweeney – Chief of Homeland Security Division, Los Angeles Sheriffs Department, CA
Chief Joseph J. Mokwa – Chief of Police, St. Louis Police Department, MO
William A. Morange – Director of Security & Deputy Executive Director, Metropolitan Transit Authority, NY
Chief Greg Mullen – Chief of Police, Charleston Police Department, SC
Commissioner Lawrence W. Mulvey – Nassau County Police Department, Long Island, NY

June 2006

Dr. David Bayley – School of Criminal Justice, State University of New York, NY
Chief Joseph C. Bober – Chief of Police, NJ Transit Police Department, NJ
Robert Finan – Assistant Director for Investigations, U.S. Marshals Service, Washington, D.C.
Deputy Chief Prioleau Green – Cleveland Police Department, OH
Chief Michael Heimbach – International Operations Section, Counter Terrorism Division, FBI
Assistant Secretary Tracy A. Henke – Office of Grants and Training, Preparedness Directorate, Department of Homeland Security, Washington, D.C.
Colonel Bart Johnson – Assistant Deputy Superintendent, Office of Counter Terrorism, New York State Police, NY
Chief Russ Laine – Algonquin Police Department, IL; Third Vice President, IACP
Chief Tom Manger – Chief of Police, Montgomery County Police Department, MD
Director James W. McMahon – Department of Homeland Security, NY
Sheriff Paul A. Pastor – Pierce County Sheriff’s Department, WA
Assistant Administrator Anthony Placido – Chief of Intelligence, Drug Enforcement Agency, Washington, D.C.
Director George Togliatti – Department of Public Safety, NV
Director Jim Walker – Department of Homeland Security, AL
Assistant Sheriff Earl Wentworth – San Diego Sheriff’s Department, CA

November 2005

Assistant Administrator Michael Braun – Chief of Operations, Drug Enforcement Agency, Washington, D.C.
Chief Jim Bueermann – Chief of Police, City of Redlands Police Department, CA
Chief William Citty – Chief of Police, Oklahoma City Police Department, OK
Chief Deputy Jose Docobo – Hillsborough County Sheriff's Department, FL
Director Tom Driessen – National Crime Squad, Dutch Police, Netherlands; International Vice President, IACP
Sheriff Mark Hackel – McComb County, MI
Assistant Sheriff Rod Jett – Las Vegas Sheriff's Department, NV
Chief R. Gil Kerlikowske – Chief of Police, Seattle Police Department, WA
Chief David M. Kunkle – Chief of Police, Dallas Police Department, TX
Chief Carlos Maldonado – Chief of Police, New Mexico State Police Department, NM
Chief of Detectives Kenneth Rau – Suffolk County Police Department, NY
Commissioner Ron Ruecker – Oregon State Police Department, OR; Second Vice President, IACP
Director Dennis Storemski – Director for Mayor's Office Homeland Security, Houston, TX
Sheriff Jeff Wiley – Ascension Parish, LA

April 2005

Inspector (Colonel) James Burke – Suffolk County Police Department, NY
Assistant Director Richard Chase – Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF), U.S. Department of Justice, Washington, D.C.
Chief Charles Deane – Chief of Police, Prince William County Police Department, VA
Colonel Timothy Hutchins – Superintendent, Maryland State Police, MD
Chief Sylvester Johnson – Chief of Police, Philadelphia Police Department, PA
Chief Barnett Jones – Chief of Police, Sterling Heights Police Department, MI
Deputy Administrator Michelle Leonhart – Drug Enforcement Administration, Washington, D.C.
Assistant Director-in-Charge Michael A. Mason – Washington Field Office, FBI, Washington, D.C.
Sheriff Michael McLaughlin – Camden County Sheriff's Department, NJ
Chief Robert McNeilly – Chief of Police, Pittsburgh Police Department, PA
Director Kenneth Morckel – Ohio Department of Public Safety, OH
Chief Sterling Owen, IV – Chief of Police, Knoxville Police Department, TN
Sheriff Laurie Smith – Santa Clara County Sheriff's Department, CA
Chief Darrel Stephens – Chief of Police, Charlotte/Mecklenburg Police Department, NC
Chief Christopher Trucillo – Chief of Police, Port Authority of NY & NJ

“ The one-week Law Enforcement Exchange Program (LEEP) in Israel was one of the most valuable training opportunities I have had the pleasure of attending. I will long consider this trip among the most valuable I have been afforded in my FBI career. Understanding terrorism from an Israeli perspective gave me a renewed sense of urgency relative to the war we are waging against terrorism here in the United States.”

- Michael A. Mason, Assistant Director in Charge Washington Field Office, FBI
(LEEP Participant)

January 2004

Chief Joseph Carter – Massachusetts Bay Transportation Authority, MA
Colonel Richard Fuentes – Commissioner, Jersey State Police, NJ
Sheriff Patrick Gallivan – Erie County, NY [encompassing Buffalo]
William Gore – Adviser and Chief of Investigations for the San Diego County, District Attorney, CA
Commander Cathy Lanier – Commanding officer of the Special Operations Division of the Metropolitan Police Department, Washington, D.C.
Sheriff Patrick McGowan – Hennepin County, MN [encompassing Minneapolis]
Colonel Jeffrey Miller – Commissioner, Pennsylvania State Police, PA
Bureau Chief John Miller – Los Angeles Police Department's Critical Incident Management Bureau, CA
Sheriff Jim Pendergraph – Mecklenburg County, NC [encompassing Charlotte]
Chief Joseph Polisar – Chief of Police, Garden Grove, California Police Department, CA; First Vice President, IACP
First Deputy Superintendent Dana Starks – Chicago Police Department, IL
Deputy Chief Larry Thompson – Chief of Uniformed Services, United States Capitol Police, Washington, D.C.
Chief Maryanne Viverette – Gaithersburg Police Department, MD; Second Vice President, IACP

August 2002

Chief Louis Anemone – Director of Security, Metropolitan Transit Authority, NY; former Chief of Department of the NYPD, NY
Sheriff Kevin Beary – Orange County, FL; President of the Major County Sheriff's Association
Chief Michael Berkow – Chief of Police, Irvine Police Department, CA, representing the Police Executive Research Forum (PERF)
Deputy Chief Michael Bostic – Los Angeles Police Department, CA
Chief Ralph Mendoza – Chief of Police, Fort Worth Police Department, TX
Chief Joseph Morris – Chief of Police, Port Authority of NY & NJ
Chief Joseph Polisar – Chief of Police, Garden Grove Police Department, CA; Vice President, IACP
Major John Skinner – Commanding Officer of the Baltimore Police Department's Criminal Intelligence section, MD

LEEP Board of Advisors

Chief Michael Berkow – Chief of Police, Savannah-Chatham Police Department, GA
Sheriff Kevin Beary – Orange County, FL; former President of the Major County Sheriff's Association
Chief Joseph Morris – Federal Security Director, John F. Kennedy International Airport, NY; former Chief of Police, Port Authority of NY & NJ
Chief Joseph Polisar – Chief of Police, Garden Grove Police Department, CA; former President, IACP

“We have a lot of experience, we are a small nation and we have paid for our experience with blood. We don't want the American people and the American Police to pay with blood like the Israeli nation.”

- Major General Mickey Levy, *Commander, Jerusalem Police district, 2000-2004*

“I want to send a huge thank you, for the opportunity that you provided to me and the citizens of North Las Vegas on our trip to Israel. I find myself referring back to that experience regularly in my duties and interactions.”

- Chief Joe Chronister, *North Las Vegas Police Department, LV*
(LEEP Participant)

“American Law Enforcement and American Public Safety is starving for this kind of information, the experience the Israelis can bring.”

- Chief Joe Polisar, *Garden Grove Police Department, CA*
(LEEP Participant)

The Law Enforcement Exchange Program (LEEP) is a program of The Jewish Institute for National Security Affairs



JINSA was founded in 1976 as a non-profit, non-partisan organization to advocate on behalf of a strong U.S. military, a robust national security policy and a strong U.S. security relationship with Israel and other like-minded democracies. JINSA's mandate is to:

- Provide leadership and affect policy on crucial issues of national security and foreign policy;
- Promote American security cooperation with like-minded democratic countries including, but not limited to Israel;
- Engage the American defense community about the role Israel can and does play in securing Western, democratic interests in the Middle East and Mediterranean regions; and
- Improve awareness in the general public, as well as in the Jewish community of the importance of a strong American defense capability.